North Northamptonshire Joint Planning Unit

Urban Structure Study

January 2015
Figure 1 (Top right) Townscape improvements Irthlingborough. Photo NNDC
Figure 3 (Bottom left) Willow Place, Corby. Photo NNDC
Figure 2 (Bottom right) Market Place, Kettering. Photo NNDC
Contents

Introduction ......................................................................................................................... 1

1.1 Aim of the Study ........................................................................................................... 2
1.2 Scope ............................................................................................................................ 3
1.3 Structure of the Study ................................................................................................ 3
1.4 Consultation .................................................................................................................. 3

Chapter One: Vision for Successful Towns ........................................................................ 4

First Principle: Well connected places – from centre to edge .................................................. 6

Improve access to the centre ............................................................................................. 6
Improve access through the suburban areas ....................................................................... 8
2.10 Principles: .................................................................................................................... 9
Improve access at the edge ................................................................................................ 10
2.15 Principles: ................................................................................................................... 11
Improve access using connected green networks ............................................................... 12
2.19 Principles: ................................................................................................................... 13

Second principle: Mix up uses - Locate services and jobs where people can get to them .......................................................... 13

2.23 Principles: .................................................................................................................. 15

Third Principle: Streets for All – designed to be safe, pleasant, lively and character full .......................................................... 16

2.31 Principles: ................................................................................................................... 17

Chapter Two: Spatial Principles by Place ........................................................................... 18

3. Introduction ..................................................................................................................... 19

4. Wellingborough .............................................................................................................. 20

4.1 Issues, opportunities and constraints .......................................................................... 20
4.2 Spatial principles ......................................................................................................... 24
4.2.1 Focus on the most connected streets .................................................................... 24
4.2.2 Humanize the A45 and A509 .............................................................................. 24
4.2.3 Locally distinct ....................................................................................................... 24
11. Desborough

11.1 Issues, opportunities and constraints

12. Spatial Principles

12.1 Promote walkable and cyclable connected places

12.2 Improve town centre public realm

12.3 Improve countryside access

12.4 Provide more green infrastructure in a linked up network

13. Rothwell

13.1 Issues, opportunities and constraints

14. Spatial principles

14.1 Improve east-west links

14.2 Promote walkable connected places

14.3 Green infrastructure

14.4 Schools and new facilities

14.5 Employment

15. Raunds

15.1 Issues, opportunities and constraints

16. Spatial Principles

16.1 Enhance connections to the Nene Valley to the west

16.2 Work with the natural topography of the town

16.3 Promote walkable connected places

16.4 Enhance connections to the surrounding rural settlements

16.5 Historic Character

17. Irthingborough

17.1 Issues, opportunities and constraints

18. Spatial Principles

18.1 Humanise the A6

18.2 Crow Hill

18.3 Maintain and enhance physical links to Higham Ferrers (and Rushden) to increase connectivity

18.4 Where possible, create links between existing discrete areas

18.5 Integrate open spaces

19. Oundle
19.1 Issues, opportunities and constraints ................................................................. 59

20. Spatial Principles .................................................................................................................. 62
20.1 Make greater features of the surrounding waterways ................................................. 62
20.2 Strengthen routes to surrounding rural settlements ...................................................... 62
20.3 Additional routes to link discrete areas ........................................................................ 62
20.4 Improvements for walking through the town centre ...................................................... 62
20.5 Countryside edge ........................................................................................................... 63

21. Rushden/Higham Ferrers .............................................................................................. 64
21.1 Issues, opportunities and constraints ......................................................................... 64
21.2 Rushden .......................................................................................................................... 66
21.3 Higham Ferrers ............................................................................................................. 67

22. Spatial recommendations ............................................................................................... 68
22.1 Humanise the A45 and A6 ............................................................................................ 68
22.2 Address the edges .......................................................................................................... 68
22.3 Focus on primary streets (in Rushden) ......................................................................... 69
22.4 Promote walkable connected places ............................................................................ 70
22.5 Promote the use of the Nene Valley for movement as well as recreation ................... 70
22.6 Promote street tree planting on principle routes ........................................................ 70
22.7 Retain and where possible enhance public open spaces .............................................. 70

23. Thrapston ....................................................................................................................... 71
23.1 Issues, opportunities and constraints ......................................................................... 71

24. Spatial Principles .............................................................................................................. 73
24.1 Make more of a feature of the River Nene and the gravel pits ..................................... 73
24.2 Improve links to other settlements to the south ......................................................... 73
24.3 Create connections between discrete areas of the town as created by predominance of cul-de-sac and loop development ......................................................... 73
24.4 Create routes and rights of way across the A605 ........................................................... 74
24.5 Focus on the principal streets ....................................................................................... 74
24.6 Retain strong links between Thrapston and Islip ........................................................ 74
24.7 Better connect Nine Arches Way into the town centre if the area in between is redeveloped .............................................................................................................. 74

25. Introduction ..................................................................................................................... 76
25.1 Development Principles ............................................................................................... 76
<table>
<thead>
<tr>
<th>Chapter Four: Site Principles</th>
</tr>
</thead>
<tbody>
<tr>
<td>37. Wellingborough</td>
</tr>
<tr>
<td>37.1 Summary</td>
</tr>
<tr>
<td>37.2 Potential Strategic</td>
</tr>
<tr>
<td>37.2.1 Wellingborough East</td>
</tr>
<tr>
<td>37.2.2 North West</td>
</tr>
<tr>
<td>37.2.3 Appleby Lodge</td>
</tr>
<tr>
<td>37.2.4 Park Farm</td>
</tr>
<tr>
<td>38. Corby</td>
</tr>
<tr>
<td>38.1 Summary</td>
</tr>
<tr>
<td>38.2 Potential Strategic</td>
</tr>
<tr>
<td>38.2.1 Corby West</td>
</tr>
<tr>
<td>38.2.2 Rockingham</td>
</tr>
<tr>
<td>39. Kettering</td>
</tr>
<tr>
<td>39.1 Summary</td>
</tr>
<tr>
<td>39.2 Potential Strategic</td>
</tr>
<tr>
<td>39.2.1 Kettering North</td>
</tr>
<tr>
<td>40. Burton Latimer</td>
</tr>
<tr>
<td>40.1 Summary</td>
</tr>
<tr>
<td>40.2 Potential Strategic</td>
</tr>
<tr>
<td>40.2.1 Kettering Business</td>
</tr>
<tr>
<td>41. Desborough</td>
</tr>
<tr>
<td>41.1 Summary</td>
</tr>
<tr>
<td>41.2 Potential Strategic</td>
</tr>
<tr>
<td>41.2.1 Desborough North</td>
</tr>
<tr>
<td>42. Rothwell</td>
</tr>
<tr>
<td>42.1 Summary</td>
</tr>
<tr>
<td>42.2 Potential Strategic</td>
</tr>
<tr>
<td>43. Rushden/Higham Ferrers</td>
</tr>
</tbody>
</table>
Introduction
1.1 Aim of the Study

1.1.1 A number of previous studies to inform the Core Strategy have focused on the town centres, and on locations for growth. This study seeks to understand; the urban structure of the towns in North Northamptonshire, the framework of existing streets and open spaces, and how they function together. This will be used to inform policy development for the revised Core Spatial Strategy.

1.1.2 English Partnership’s; Urban Design Compendium describes the urban structure as:

“the elements which make up a place – blocks, streets, buildings, open space and landscape – and how they fit together. It applies equally to all places - to the centre and the suburb and everything in-between and to the city, town and the village.

Urban structure is important because it provides the foundations for the detailed design of individual developments enabling:

• Integration with surrounding area
• Individual elements to function efficiently together
• Environmental harmony
• A sense of place
• Commercial viability”

1.1.3 Connectivity and vibrant settlements are part of the existing Vision set out in the adopted Joint Core Strategy (CSS). This theme also emerged strongly in the place shaping workshops undertaken to inform the review of the CSS. A key theme in the place shaping workshops was the special mixed urban and rural character of North Northamptonshire, linking the towns to their greatest asset – the wider landscape, but also allowing the towns to function better both in a network with each other, and to support their immediate local populace.

1.1.4 The correlation between spatial framework, connectivity and land use in successful places had already been observed, but this study has sought to provide evidence, and put forward spatial recommendations to improve the quality and success of the towns.

1.1.5 Movement, land use and character are woven together in each settlement. And therefore to achieve thriving towns that are economically and socially sustainable, we need to understand the role of the urban structure in promoting or inhibiting movement.

1.1.6 The Urban Structure Study (USS) examines the scope for greater sustainable movement through the towns. The way our communities are designed and laid out has a dramatic effect on our travel, and our travel affects our climate. The reason is simple: Transportation generates about a third of Northamptonshire’s carbon dioxide (CO₂) emissions, mostly through exhaust emissions from cars and trucks. Reducing the need to travel by car in the existing and new areas, putting shops and services in the most accessible places, and making the streets, squares and open spaces pleasant, safe and direct so that walking, cycling and public transport are an automatic choice would stem from well planned places.

Well connected cities, towns and neighbourhoods can:

• Enhance land values
• Make local shops and facilities more viable
• Enhance people’s safety and security by encouraging surveillance
• Encourage more walking and cycling, leading to health benefits
• Reduce vehicle emissions through fewer cars being used for local and non-work trips.

1.1.7 Changes to the urban structure, where the existing framework of the town is less connected and successful, are likely to be difficult to achieve, particularly given the current financial climate. However, the USS does not propose a timescale for the changes, indeed some of them are so fundamental they would be hard to achieve even within the timeframe of the revised Core Strategy. Nonetheless, they help to set out a vision and steps towards improving the quality of the towns and for their people.

1 Northamptonshire Climate Change Strategy 2010-2014

2 The Value of Urban Design®, Ministry for the Environment, New Zealand – which synthesises international research on connectivity and other key urban design aspirations.
1.1.8 Therefore to summarise the key aims of the study are:

- Identify key barriers to connectivity within the towns and put forward ways to resolve them to improve the towns’ economic, social and environmental performance
- Explore how the towns can better be connected with their rural areas to capitalise on the special urban and rural mixed character
- Understand how the public spaces create the special character of the town and use that to inform the design of future public space.

1.2 Scope
North Northamptonshire comprises 12 towns of varying sizes which are the subject of this study. This network of settlements, alongside the 100+ villages in the countryside around them, provides services and facilities to serve the population of over 300,000 people in North Northamptonshire.

The 12 towns studied were:
- Oundle
- Corby
- Thrapston
- Kettering
- Desborough
- Rothwell
- Burton Latimer
- Rushden
- Raunds
- Higham Ferrers
- Irthlingborough
- Wellingborough

A variety of methods were used to analyse the towns’ urban structure, in particular, the network of streets and open spaces, the location of different land uses, the morphology of the towns and the character of the public spaces.

1.3 Structure of the Study

1.4 Consultation
The document has undergone 2 rounds of consultation and has subsequently been amended. Many of the principles have been taken forward into the emerging revised Core Strategy and other linked documents.
Chapter One: Vision for Successful Towns
2.0 The existing Core Spatial Strategy and subsequent area action plans identified issues with the economic performance of the towns, wider ambitions for modal shift and tackling climate change and opportunities for regeneration. A key theme emerging from the Place Shaping workshops which have informed the development of the revised core strategy was connectivity. Better connectivity to the town centres would support their economic performance, better connectivity through the towns’ suburban areas would support more travel by foot, bike or public transport and better connectivity to the wider rural landscape would reinforce the urban and rural character that is considered so unique to North Northamptonshire.

2.1 Understanding the towns’ framework of public spaces is critically linked both to their capacity for improving connectivity and to their sense of place. In assessing the towns, a vision for how we want the towns to be has been developed. This should help steer where opportunities lie to improve the towns.

2.2 To enable this vision to be realised, a number of attributes for the towns need to be established which relate to movement and place.

- Well connected places – to the centre, through the suburban periphery and to the countryside edge
- Mixing up land uses
- Streets for All – designed to be safe, pleasant, lively and character full

What these attributes mean is explored in detail in the following pages and summarised into “Urban Structure Principles” which are applicable across the towns, and indeed in smaller settlements.

North Northamptonshire’s towns will be vibrant places where it is easy and pleasant to get around, where people can access what they need or where they work easily, where people choose to walk, cycle or take public transport rather than to drive, and where each town retains its local distinctiveness and has a strong, positive sense of place.
First Principle: Well connected places – from centre to edge

This principle looks at creating connected towns through:

- Improved access to the towns’ centres
- Improved access through the suburban areas
- Improved access at the towns’ outer most edges
- Improved access along existing and new green networks

Improve access to the centre

2.4 Easy, pleasant access from the outlying parts of the towns, to their centres to access shops, services and public transport facilities is key. The research has shown that the primary streets, with the most direct access to the centre tend to be the oldest radial routes. The radials can be thought of as spokes emanating from the hub, or town centre, with built form and open spaces infilling these spokes. In this way, the towns show a similar pattern of spatial arrangement across the study area. This follows the pattern highlighted in Professor Bill Hillier of UCL’s theory of Space Syntax.

2.5 Streets which easily connect to the radials, in a direct and legible way, support the easiest access to the town centre, whereas streets which have convoluted relationships with the radials are thereby much less well connected. Good connectivity within the grid between these radials allows better connectivity across the entire town network as it supports access to the most connected streets. This relationship applies even at some distance from the town centre.

2.6 However, the role of these radials as important streets for moving traffic has, in many instances, taken precedence, so that walking and cycling along the streets is unpleasant, difficult or at worst unsafe. In addition, recent development has tended not to front onto these streets, partly because of their higher speed nature, but also because direct access onto busy roads was limited by old Highways Guidance. This has resulted in a lack of activity, apart from through traffic, along these most connected streets. Furthermore, concerns about rat running has led to closing off connections between the radials, or only having very limited access points, with consequent impact on connectivity across the whole of the towns’ structure.
2.7 Principles:

The radials are key both for cross town connectivity and as the basic skeleton of the town. They should be the priority for investment and improvement by:

1) Improvements along the radials for people.
   The radials have had too great a focus on movement for traffic, and their role as key streets for all modes needs to be brought to the fore. Reduction of speeds on radials to 30mph would improve safety for pedestrians and cyclists. Pedestrian and cycle movement needs to be facilitated with removal of barriers, provision of more footpaths alongside, and more opportunities to cross the streets. The radials are also critical for public transport and ensuring its passage through the town. Bus priority schemes, to ensure that streets allow for through movement of buses is also key. Alongside this, improved bus stop infrastructure at suitable points on the radials needs to be incorporated. This includes shelters, pedestrian routes to stops and street lighting.

2) Link the wider network of streets to the radials in the most direct and legible way possible so that they benefit from access to the most connected streets.

3) Activity
   Intensify land use to allow built form to line the streets with front doors and windows onto the radial and main streets to create activity. Frontage access for built form onto the radials would support activity both on the street, and would allow those roads with the most footfall to have uses directly accessed from the street.

4) Quality
   The radials are the most connected streets, and the ones that represent the face of the town. Traditionally these streets were enhanced with street trees and high quality landscaping. This should be continued further out on the radials to create high quality streets from the edge to the centre. For instance, in Wellingborough pollarded lime trees line many of the radials creating a strong image and green route into the town centre.
Improve access through the suburban areas

2.8 Most of the towns have well connected streets immediately around the town centres, usually coinciding with the expansion of the towns in the Victorian era. Local residential streets link to more heavily used routes and provide multiple ways for people to travel through the area. However, more recent development has tended to restrict movement, often to try and segregate people from high speed routes or to stop traffic moving through residential areas by having lots of cul-de-sac streets. It is recognised that such an approach may be popular, given that it is wholly focused upon private car ownership and enabling ease of access for motor vehicles to the main road network. However this has meant that everything is funnelled onto the main roads, and even nearby facilities are difficult to get to by foot, leading to more people using their cars. More routes allow people more choice about how to get around and in smaller blocks which are more walkable without as much reliance on the private car.

2.9 While there are pedestrian links within these later developments, such as shown in Figure 15 in Barton Seagrave, they are unlikely to be used after dark as they are narrow, not overlooked and the perception is they will be unsafe so are no substitute for a connected network of streets.

2.10 Furthermore, these type of road networks have a major impact on the ability to run public transport through the area. Many development layouts make it difficult to run commercial services; lower density housing with numerous cul-de-sacs make providing viable services challenging.

2.11 Industrial and business estates are often particularly poorly connected. Whilst the logic of separating HGV movements or industry is understandable, this has led to areas which are hard to get to by foot, bike and bus. They are often hard to serve by public transport due to relatively low employment densities and shift patterns. Therefore road layouts are particularly important in establishing good connectivity to industrial estates.

*Figure 15 Pedestrian route lacking surveillance and overlooking. Barton Seagrave. Photo JPU.*

*“The legacy of fragmented urban form is one of the most serious issues mitigating against effective development of our existing bus network”.

Nick Small, Stagecoach in response to the USS consultation*
2.10 Principles:

1) Street networks should, in general, be connected. Connected, or ‘permeable’, networks encourage walking and cycling, and the ability of an area to be easily served by public transport. They make places easier to navigate through. They also lead to a more even spread of motor traffic throughout the area and so avoid the need for distributor roads with no frontage development.

2) New development should be well connected with adjacent street networks. A development with poor links to the surrounding area creates an enclave which encourages movement to and from it by car rather than by other modes. Thinking about how the site connects to the surrounding network to form part of the wider grid of streets allows people to get to where they want to go in a direct and logical manner.

3) Cul-de-sacs should be used sparingly, and should be short. In general, the approach should be to provide connected streets or the scope to add on to connect streets up in the future so that wherever possible, opportunities for creating future linkages are maximised.

4) New development, and local investment should explore scope in existing neighbourhoods to link up cul-de-sacs and provide more connected streets through them, coupled with design improvements to ensure that low traffic speeds are maintained, to help connect outlying areas.

5) Streets divide the town into urban blocks. In the neighbourhoods and town centres these should be of a walkable scale, which means having more routes dividing up smaller blocks. The Urban Design Compendium provides useful advice on block sizes. Non residential areas should still act as part of the overall connected street network, even though the urban blocks may need to be larger.

Figure 17 Duany Zyberg. Hatfield New Town indicating the lack of connecting local streets (top image), and how they could all be linked up (bottom image).
Improve access at the edge

2.11 The edge of towns, where they either meet open countryside, or where new development might take place; the “urban/rural fringe”, commonly has many barriers restricting movement. A significant issue in many of the towns is that they are ringed by high speed routes which limit access to the green infrastructure. For instance, access to major assets like the River Nene is impeded for many towns along it by difficulties crossing the A45. These are compounded by noise bunds, green buffers and cul-de-sac estates which turn their backs on the roads.

2.12 Opportunities exist to create more routes across these major barriers, and to improve the quality of the routes for walkers and cyclists, or even overdevelopment, but they are radical and expensive. For example in Auckland, New Zealand, they have a plan to enhance the motorway bridges to help break the barrier of the roads.

2.13 Major changes to these high speed routes could allow better movement across them but would be likely to have an impact, not just on the road itself, but also on other local roads, as traffic would divert back through the centre of the town, or onto minor roads. Therefore addressing the balance between facilitating strategic transport movement and local connectivity, and the role of streets as creators of place and movement, will need to be carefully examined for each situation.

2.14 Planning in the treatment for the rural edge of the settlements would better allow the towns to access the countryside, or for future development to link onto existing streets. For example, Kettering’s work on rural settlements has shown at Stoke Albany, a combination of streets petering out into lanes and footpaths with buildings side on to the countryside, and some buildings fronting the open space allows a much softer edge to the development, allowing access and the scope to add to the settlement in an organic fashion, rather than closed off streets and serried rows of close board fences.
2.15 Principles:

**Infrastructure Barriers:**

1) Examine the balance between facilitating strategic transport movement and local connectivity, and the role of streets as creators of place and movement for each situation. Scope exists to install central islands, pedestrian crossings, landscaping improvements and methods to alert road users that people could be crossing at footpaths. Development of landscape or built form “events” along the main roads, so that vehicles realise where connections across the routes may be made – for example through the use of landscaping, public art, visually narrowing the road etc.

2) New development adjacent to barriers should allow for access across the barrier, even if it cannot be achieved within the scope of the development itself so that future streets could link across it.

3) In future development, ensure new roads do not create these barriers. Allow for future routes to connect on, without limiting connections. Ensure a softer edge to the countryside to allow access to the countryside.

4) Ensure where new development is beyond existing major roads that the road is redesigned to allow integration across it, so that it does not form a barrier to all forms of movement. Where this would not be possible, the development is unlikely to have the ability to be well connected to local facilities and the existing community, which would not be a sustainable development.

**Rural Edge:**

5) Ensure routes to the rural edge can link up with the other green infrastructure routes, footpaths and cycle ways within the wider settlement.
2.16 All the towns have open spaces – parks, river and rail corridors, allotments and nature reserves. Usually these are fragmented, but they offer the opportunity to provide pleasant routes through the towns, to access their centres and to access the countryside if they can be connected to. The Core Strategy, Policy 5, identifies sub regional and local green infrastructure corridors and recognises their value as means of creating connections and routes for people and wildlife. The Urban Structure Study assesses green spaces within the towns, or draws together previous evidence on this, and sets out where there is a need for more connected GI networks and additional scope to create additional green routes within the settlement.

2.17 The study identifies that there are many areas where there might be little scope for traditional open green space, but where local streets could be improved with public realm enhancements to make them much greener. These “green streets”, as in the example (Figure 22) in Portland, could link open green spaces with additional street tree and shrub planting along existing streets to slow speeds and a greater emphasis on pedestrian and cycle movement along with them. Green spaces and green corridors can also provide excellent points at which quality bus stop waiting environments can be incorporated, such as the “Edible Bus Stop” projects in London.
2.19 Principles:

1) Use GI/river routes to create additional pleasant linkages through towns to the edges.

2) Establish linking routes between existing green spaces, either through green streets or new open spaces.

3) New developments should understand the wider network of green routes and seek to provide connections through their sites, or continue routes. This may be through the provision of “Green Streets” within or outside the development site itself.

4) Provide green corridors and spaces as part of key designations and routes.
Second principle: Mix up uses - Locate services and jobs where people can get to them

2.20 Getting access to the towns’ centres, where the public transport hubs and greatest mix of shops and services are located has already been discussed, and is a priority in the CSS. This study shows that whilst there are barriers to accessing the town centres, they remain at the centre of the most accessible main roads, and with the most public transport on offer. Maximising the offer and the mix of uses within these locations, as already enshrined in local policy, is supported by the USS evidence.

2.21 The USS also reviewed where local centres and key facilities such as schools are located, in relation to the most accessible streets. A key issue lies with schools in many settlements, where local accessibility can be poor, resulting in more driving to school. In addition, local centres and facilities tend to have been built at the centre of new development sites, to ensure minimal walking times from new housing, but without regard to the existing wider communities which could access and support such facilities, or how they can be serviced by public transport. The location of parks and open spaces is also assessed. Using these as part of the movement network has already been identified, but the studies also examine the types of open spaces available and their locations. In recent years, the trend has been to develop multiple small open spaces and play areas, whereas in the more central areas of the towns, open spaces are much larger, but more infrequent.

2.22 The study also identifies that areas zoned for employment tend to form a barrier to movement. Very large development blocks, roads designed primarily for HGVs, and the lack of mixed uses, mean that there are few routes through, and usually they are not suitable for pedestrians and cyclists. When new development occurs beyond the employment zones, it is very difficult for new communities to connect to their town as the employment areas form a barrier to movement and integration. Whilst certain employment uses, such as warehousing/distribution rely on HGV access are unlikely to be compatible with residential uses, transition zones between these uses, with live work, offices, nurseries and shops can help integrate the different uses. Providing walkable routes within these areas will still be important to allow access for staff and for the area not to form barriers to movement across the settlement.
2.23 Principles:

1) New or redeveloped local centres and schools should be located on the most accessible streets, and their location within the site should relate to the wider town. This may involve creating more than one entrance point (such as at Corby Business Academy).

2) Employment should be provided within mixed use areas to create a mix of uses including open space, and a variety of unit sizes to allow for more routes through and a human scale to development. Where possible, housing should be contained within the mix.

3) Civic uses should be on the most accessible streets, or closely related to them.

4) Some uses, particularly distribution warehouses, are particularly challenging to fit within the urban structure. However, accessibility by non car mode is still critical for staff and needs to be designed in. In addition, modifying the buildings to externalise their more active uses (such as offices, reception areas and staff canteens) and wrapping the facades with smaller units can help to break up the large units and create a more human and active streetscene (Good advice exists in the Urban Design Compendium on these issues).

5) The provision of new open space should relate both to accessibility through it, and the local characteristics of open spaces, with the potential for fewer larger spaces on some sites.

6) New development should consider the urban structure of the town to ensure maximum integration and to consider how existing residents/businesses will relate to the facilities within the site.

7) A mix of uses already occurs in many of the town's centres which includes jobs, retail, housing and education. Most uses can live harmoniously side by side, with any conflicts designed out at a detailed level.
2.24  Meeting the modal shift targets in the existing Core Strategy (para 3.17) is a significant challenge. Whilst there will always be the need to use private cars in North Northamptonshire, actively promoting the needs of pedestrians, cyclists and public transport through development should help to make these choices more viable and shift the balance more towards these modes.

2.25  Manual for Streets identifies that streets have movement and place functions, and depending on the street, or section of the street in question, the balance between these functions will vary. The USS has identified that in many of our towns, the balance has been too heavily weighted towards motor vehicles, to the detriment of other road users.

2.26  Particular issues exist with ring roads and arterial routes. Their role is all about movement of motor vehicles, often with dual carriageways, speed limits of 40-60mph and very little frontage development. Many routes were built without footways or provision for cycling despite being within towns. As already shown, these routes create a barrier to movement themselves, but they also limit access for other modes along them. Scope exists where major development might take place along or beyond such roads to readdress the balance between place and movement, but this has significant costs and impacts associated with it. The USS also identifies that there needs to be a way of improving the key radial routes. As this would be likely to happen incrementally, as changes are required associated with development or local improvements, we suggest that local authorities develop street corridor plans so that these efforts can be integrated into a plan for the whole street improving pedestrian, cycling and bus access and the overall quality and character of these particularly key streets.

2.27  The streets and public spaces are how people experience the towns, and so their quality, character and liveliness are the key component in our perception of our towns.

2.28  The USS assesses the existing streets and suggests character areas for each town, which indicate the broad types of street which can be found in each area. The USS identifies that character strongly relates to street form, based on the age of development. Understanding the characteristics of local streets and spaces provides the scope for new development to integrate in with existing character and to make new places that relate to what is local and distinctive about that particular town. For instance, understanding the way existing buildings relate to street form, local principles of frontage access and typical local street geometry would all help to mesh old and new streets together.

2.29  In addition, the USS has identified key areas for public realm intervention, such as tree planting, widening pavements and junction improvements. It further identifies the importance of active frontages to our streets, to make them feel safer and livelier. Encouraging people to linger on our public spaces so they are not just throughfares, but places people want to stay and enjoy, an approach termed “sticky streets” by Brent Toderian, President of the Council for Canadian Urbanism who says “A place is sticky if people love it and don’t want to leave”.

2.30  Another common issue in the towns is wayfinding both in the sense of entry points to a place and then memorable routes and signage within it.
2.31 Principles:

1) Consider and include pedestrian and cycle links as key infrastructure in development of the CSS.

2) Local Authorities and the Highways Authority to revise and implement the Town Transport Strategies including proposals for existing key radial streets to humanise them and re-balance place and movement functions. These can be used to guide improvements from associated development.

3) Where new development is proposed beyond or along ring and arterial roads, this must be accompanied by a measures to improve the balance for all modes.

4) The design of new streets needs to place people first through the design of a network that supports local pedestrian, cyclist and public transport movement. New developments should connect to existing, well-used routes in obvious and direct ways, make it easy and convenient for people to walk, cycle or push a buggy to where they need to go, create routes which are as short as possible, obvious and direct, respect key site connections and desire lines to local amenities and facilities and ensure that all routes are through or along well overlooked public spaces and streets.

5) New streets should be designed with lower speeds in mind to allow for walking and cycling.

6) New streets should reflect the best of local character, incorporating variety within street types and within streets themselves based on the local characteristics, geometry, block sizes etc.

7) New streets should be safe and civilised – low speed, well overlooked, active.

8) Beautiful – places to enjoy, not just a route from -including tree planting, seating and an emphasis on pedestrian routes.

9) Active frontage to be provided on new routes as identified in USS guidance.

10) New development should provide front doors at the front. Commercial developments should front the street, with carparking behind, rather than having open car parking at the front.

11) Utilise the historic environment as key generator of character and place

12) Design for “Sticky Streets” A street is sticky if as you move along it, you are constantly enticed to slow down, stop and enjoy.